

FEDERAL COMMUNICATIONS COMMISSION OFFICE OF SECRETARY

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

| Washington, D | O.C. 20554 | DOCKET FILE CO! | ייייטיניט ענ | |
|-------------------------------|----------------------------|--|--------------|--|
| In the Matter of |) | the second section of the second section section section sections. | Unicinal | |
| Administration Of The |) | CC Docket No. 92-237 | | |
| North American Numbering Plan |) | Phases One and Two | wo | |
| | | | | |
| REPLY COM | IMENTS | | | |
| OF | | , | | |
| THE SOUTHERN NEW ENGLAN | ND TELEP | HONE COMPANY | | |
| The South | ern New En | gland Telephone Company | | |
| | /acClintock dent - Regu | latory Affairs & Public Policy | | |

227 Church Street, 4th Floor New Haven, Connecticut 06510

June 30, 1994

RECEIVED

FEDERAL COMMUNICATIONS COMMISSION OFFICE OF SECRETARY

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

| In the Matter of |) | | | | |
|--|-----|--|--|--|--|
| Administration Of The North American Numbering Plan |)) | CC Docket No. 92-237 Phases One and Two | | | |
| REPLY COMMENTS OF THE SOUTHERN NEW ENGLAND TELEPHONE COMPANY | | | | | |
| | | | | | |

The Southern New England Telephone Company ("SNET") hereby submits its reply comments on the Notice of Proposed Rulemaking in CC Docket No. 92-237, released April 4, 1994.¹ Numerous parties commented on June 7, 1994.²

In the Matter of Administration of the North American Numbering Plan, Notice of Proposed Rulemaking, CC Docket No. 92-237, FCC 94-79, released April 4, 1994 ("NPRM").

The 46 parties who provided comments are: Ad Hoc TeleCommun. User Comm.; AirTouch Commun.; Allnet Commun. Svcs., Inc.; ALTS; Amer. Mobile TeleCommun. Assn., Inc., Amer. Personal Commun.; Amer. Petroleum Institute; Amer. Public Commun. Council; Ameritech Operating Companies; ATIS; AT&T; Bell Commun. Research, Inc.; BellSouth TeleCommun., Inc.; Canadian Steering Comm. on Numbering; Cathey, Hutton & Assoc., Inc.; Cellular TeleCommun. Ind. Assn.; Cincinnati Bell Telephone Co.; Commun. Managers Assn.; Competitive TeleCommun. Assn.; Dean Brothers Publishing Co.; GTE Svc. Corp.; GVNW, Inc.; LCI, McCaw Cellular Commun., Inc.; MCI; MFS; Missouri Public Svc. Commun.; NARUC; Natl. Commun. Sys.; NECA; Nextel Commun., Inc.; NYNEX; OPASTCO; Pacific Bell & Nevada Bell; Personal Commun. Ind. Assn.; Rock Hill Tele. Co., et al; Southwestern Bell Corp.; Sprint; Telaccess; Telco Planning, Inc.; Tele-Commun. Resellers Assn.; Teleport Commun. Grp., Inc.; US West, Inc.; Vanguard Cellular Sys., Inc.; VARTEC.

I. The New NANPA Should Be A Non-Government Entity With Oversight From Both Industry and Government.

SNET believes that a non-governmental entity should be selected as the new North American Numbering Plan Administrator (NANPA) and that the Commission should establish a board to oversee the choice of and operation of the new NANPA. The board should include broad industry representation. The Commission should participate on the board as well as lend its authority, and should also accept responsibility for resolution of any disputes the oversight body is unable to resolve expeditiously. SNET believes that a non-governmental entity subject to the authority of the Commission and the industry strikes the appropriate balance needed for an effective NANPA.

II. Central Office Code Administration.

SNET strongly believes that the Commission should study the impacts of centralizing Central Office (CO) Code Administration before transfer to any entity.

SNET believes that significant issues remain that must be resolved prior to the transfer.

SNET agrees with USTA that a major function that CO Code Administrators perform today is to gather data used to predict and manage NPA expansion and to coordinate activities for NPA splits and realignments.³

As GTE⁴ so aptly pointed out, Bellcore NANPA's present functions are:

- 1. administering numbering resources for World Zone (WZ)1 fairly and impartially;
- 2. working with standards bodies, industry forums, national and international organizations, and appropriate governmental agencies, e.g., the Canadian

³ USTA Comments at page 8.

⁴ GTE Comments, pgs. 10 & 11.

Department of Communications and Caribbean administrations, as a means of achieving consensus on administrative procedures and design changes;

- 3. ensuring that conservation techniques are employed in the assignment and utilization of NANP resources;
- 4. ensuring the availability of NANP resources for legitimate applications;
- 5. adapting the NANP to the changing requirements of the telecommunications industry; and
- 6. representing NANP interests to national and global standards and telecommunications bodies.

The immediate transfer of CO code administration responsibilities to a new NANPA would add an additional level of complexity to the new administrator's responsibility -- one that is fundamentally different than the above list of NANP administrative functions.

As Southwestern Bell Corporation (SWB) explained in its comments,⁵ Local Exchange Carriers (LECs) "are often responsible for reporting code assignments to be published in the Local Exchange Routing Guide (LERG), which contains local routing data obtained from the Routing Data Base System (RDBS). This information reflects the current network configuration and scheduled network changes for all entities originating or terminating public switched telephone network calls within the NANP, excluding Canada. The LECs also report information for the Bellcore Rating Administrative Data System (BRADS) that contains NANP rating and billing information. If CO code assignment is transferred to the NANPA, a reassessment of the responsibility for data input into these systems must also be made."

Even Bellcore⁶ does not recommend immediate transfer of CO code assignments to a new entity because of the complexity.

⁵ Southwest Bell Comments at page 11.

⁶ Bellcore Comments at page 6.

Further, SNET agrees with GTE's⁷ serious concerns that the proper assignment of CO codes requires comprehensive understanding of the current state of the local network as well as its plans for an NPA Code split or overlay and the network costs associated with such undertakings.

Finally, SNET, along with other LECs, is concerned that centralized administration of CO codes will not consider local state public utilities commission involvement.⁸ SNET believes that CO code administration must maintain a local flavor and that the immediate transfer to a single centralized administrator will not permit a complete assessment of the options for local involvement.

III. Funding Should Be Based On Numbers Used And Assigned.

SNET believes fees should be charged based on the numbers used and assigned, and all countries participating should pay equal charges. Fees should not recover the costs of the Commission's oversight, only NANPA costs. While SNET believes that NECA could administer the funds to pay NANPA's costs, using NECA's existing funds or pools as the basis for cost recovery of the NANPA function is neither desirable or appropriate. As noted above, reasonable fees based on numbers used and assigned is the preferred method of funding.

IV. Summary.

The selection of a non-government entity subject to both Commission authority and industry oversight strikes the right balance for an effective NANPA. The new NANPA should not be burdened initially with the requirement to administer CO codes.

⁷ GTE Comments at page 11.

See Pacific Telesis Comments at page 6; SWB Comments at page 10; NYNEX Comments at page 10; and Ameritech Comments at pgs. 4 & 5.

Transfer of CO code administration to a centralized administrator should recognize the complexities involved and insure that local concerns are adequately cared for. NECA could administer funds to pay NANPA's costs, however, existing pools or funds should not be used.

The Southern New England Telephone Company

2,71

Anne U. MacClintock

Vice President - Regulatory Affairs &

Public Policy

227 Church Street, 4th Floor

New Haven, Connecticut 06510

June 30, 1994

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Reply Comments, CC Docket No. 92-237, of The Southern New England Telephone Company was served this 30th day of June, 1994, by first class mail, postage prepaid, on the parties on the attached list.

Melanie Abbott

William E. Wyrough, Jr. Florida Public Service Commission Fletcher Building 101 East Gaines Street Tallahassee, FL 32390-0850 A. A. Kurtze Centel Corporation 8725 Higgin Road Chicago, IL 60631

G. A. Gorman North Pittsburgh Telephone 4008 Gibsonia Road Gibsonia, PA 15044-9311 Allan G. Duncan United Communications, Inc. 200 Wellington Street West Toronto, Ontario MSV 3C7 Canada

Theodore D. Frank, Vonya B. McCann Arent Fox Kintner, et al Counsel for Centel 1050 Connecticut Avenue, N.W. Washington, D.C. 20036-5339 William A. Mason Rogers Cantel, Inc. Government & Intercarrier Rel. 10 York Mills Road North York, Ontario M2P 2C9 Canada

Marsha Olch Mark R. Hamilton McCaw Cellular Communications 5400 Carillon Point Kirkland, WA 98033 R. Michael Senkowski, Jeffrey S. Linder Aliza F. Katz Wiley, Rein & Fielding Counsel for Telocator & McCaw Cellular 1776 K Street, N.W. Washington, D.C. 20006

Alex J. Harris Teleport Communications Group 1 Teleport Drive Staton Island, N.Y. 10311-1011 Roger V. Wells Counsel for Telecom Canada 1737 H Street, N.W. Washington, D.C. 20006 Campbell L. Ayling NYNEX Telephone Companies 120 Bloomingdale Road White Plains, N.Y. 10605 Floyd S. Keene Larry A. Peck Ameritech 2000 W. Ameritech Center Drive Room 4H84 Hoffman Estates, IL 60196-1025

David Cosson, Attorney
L. Marie Guillory
For National Telephone Cooperative Assn.
2626 Pennsylvania Ave., N.W.
Companies
Washington, D.C. 20037

Mary McDermott, Attorney For USTA 1401 H Street, N.W., Suite 600 Washington, D.C. 20005

Stanley J. Moore For Pacific Bell and Nevada Bell 1275 Pennsylvania Ave., N.W. Washington, D.C. 20004 Daniel L. Bart GTE Service Corp 1850 M Street, N.W. - Suite 1200 Washington, D.C. 20036

Michael S. Slomin Bellcore 290 West Mt. Pleasant Avenue Livingston, N.J. 07039 Kathryn Marie Krause Jeffrey S. Bork U S West Communications 1020 19th Street, N.W. - Suite 700 Washington, D.C. 20036

Loretta J. Garcia MCI Communications Corp. 1801 Pennsylvania Ave., N.W. Washington, D.C. 20006 Jay C. Keithley, Attorney United Telecommunications 1850 M Street, N.W. - Suite 1100 Washington, DC 20036 Leon Kestenbaum, Attorney For Sprint Corporation 1850 M Street, N.W. - Suite 1100 Washington, D.C. 20036

Francine J. Berry, Mark C. Rosenblum, Albert M. Lewis American Tel. & Tel. 295 North Maple Avenue, Room 3244J1 Basking Ridge, N.J. 07920-1002

Roy L. Morris Allnet Communications Services 1990 M Street, N.W. - Suite 500 Washington, D.C. 20036

Michael F. Altschul Jack W. Whitley CTIA 1133 21st Street, N.W. - Suite 300 Washington, D.C. 20036

Judith St. Ledge-Roty Reed Smith Shaw & McClay Counsel for Paging Network 1200 18th Street, N.W. Washington, D.C. 20036 William B. Barfield Thompson T. Rawls II BellSouth Telecommunications 4300 Southern Bell Center 675 West Peachtree Street, N.W. Atlanta, GA 30375

Daryl L. Avery Peter G. Wolfe Public Service Commission 450 Fifth Street, N.W. Washington, D.C. 20001

Danny E. Adams
Jane A. Fisher
Wiley, Rein & Fielding
Counsel for CompTel
1776 K Street, N.W.
Washington, D.C. 20006

Jonathan D. Blake, Ellen K. Snyder Covington & Burling Counsel for APC P.O. Box 7566 Washington, D.C. 20044

Albert H. Kramer, Robert F. Aldrich Keck, Mahin & Cate Counsel for APCC and NATA 1201 New York Ave., N.W. - Penthouse Suite Washington, D.C. 20005-3919 Bruce D. Jacobs Glenn S. Richards AMSC Subsidiary Corp. 1255 23rd Street, N.W. - Suite 800 Washington, D.C. 20037

Werner K. Hartenberger J. G. Harrington Laura H. Phillips Dow Lohnes & Albertson Cox Enterprises, Inc. 1255 23rd Street, N.W. - Suite 500 Washington, D.C. 20037

Andrew D. Lipman Catherine Wang Swidler & Berlin, Chartered Counsel for LOCATE 3000 K St., N.W., Suite 300 Washington, D.C. 20007

D. Kelly Daniels Telco Planning, Inc. 808 The Pittock Block 921 S.W. Washington Portland, OR 97205

Thomas E. Taylor Christopher J. Wilson Frost & Jacobs Cincinnati Bell 2500 Central Trust Center 201 East Fifth Street Cincinnati, OH 45202 William J. Cowan New York State Department of Public Service Three Empire State Plaza Albany, N.Y. 12223

H.R. Burrows
Bell Canada
Assoc. Director - Ntwk Research Plng. & Standards Research
F4, 160 Elgin Street
Ottawa, Ontario K1G 314
Canada

Darrell S. Townsley Illinois Commerce Commission 160 North LaSalle Street - Suite C-800 Chicago, IL 60601

Daniel L. Brenner
David L. Nicoll
NCTA
1724 Massachusetts Ave., N.W.
Washington, D.C. 20036

John L. Bartlett Robert J. Butler Wiley, Rein & Fielding Counsel for ARINC 1776 K Street, N.W. Washington, D.C. 20006 W. Richard Morris Sprint Corporation P.O. Box 11315 Kansas City, MO 64112 James L. Casey Air Transport Assoc. of America 1301 Pennsylvania Ave., N.W. Washington, D.C. 20004

David C. Henny Whidbey Telephone Company 2747 E. State Highway 525 Langley, WA 98260-9799 James P. Tuthill Nancy C. Woolf For Pacific Bell & Nevada Bell 140 New Montgomery St., Rm. 1523 San Francisco, CA 94105

Paul Rodgers Charles D. Gray James Bradford Ramsay Natl. Assn. of Regulatory Utility Commissioners 1102 ICC Building P.O. Box 684 Washington, D.C. 20044 Canadian Steering Committee on Numbering 410 Laurter Avenue West Box 2410 Station D Ottawa, Ontario KIP 6H5 Canada

Lon C. Levin AMSC Subsidiary Corporation 1150 Connecticut Avenue, N.W. Washington, D.C. 20036 Angela Burnett Information Industry Assoc. 555 New Jersey Ave., N.W. - Suite 800 Washington, D.C. 20001

Gerard J. Duffy Blooston, Mordkofsky, Jackson & Dickens Counsel for Whidbey Telephone 2120 L Street, N.W. Washington, D.C. 20037 * ITS Room 246

* By HAND

Josephine S. Trubek Rochester Telephone Corp. 180 South Clinton Ave., Rochester, NY 14646

James D. Ellis William J. Free Mark P. Royer For Southwestern Bell Tele. Co. One Bell Center, Room 3524 St. Louis, MO 63101-2992

Andrew D. Lipman Russell M. Blau Swidler & Berlin Counsel for MFS 3000 K Street, N.W., Suite 300 Washington, D.C. 20007 James S. Blaszak
Gardner, Carton & Douglas
For Ad Hoc Telecommunications Users Committee
1301 K Street, N.W.,
Suite 900 - East Tower
Washington, D.C. 20005

John C. Shapleigh Assn. For Local Telecommunications Svcs. Suite 1050 1150 Connecticut Ave., N.W. Washington, D.C. 20036